

NEVADA ASSOCIATION OF COUNTIES (NACO)

Board of Directors' Meeting

March 31, 2023, 9:30am

NACO Conference Room

304 S. Minnesota Street

Carson City, NV 89703

NOTICE TO THE PUBLIC:

The public may provide public comment in advance of a meeting by written submission to the following email address: info@nvnaco.org For inclusion or reference in the minutes of the meeting, your public comment must include your full name and be submitted via email by not later than 3:00 p.m. the day before the meeting.

The public may also join the meeting via telephone and provide verbal public comment during designated times by calling: (669) 900-9128 Meeting ID: 838 0017 5447 Passcode: 365839

AGENDA

Some NACO Board members may attend via remote technology from other locations. Items on the agenda may be taken out of order. The NACO Board may combine two or more agenda items for consideration. The NACO Board may remove an item from the agenda or delay discussion relating to an item on the agenda at any time.

Call to Order, Roll Call and Pledge of Allegiance

1. Public Comment. Please Limit Comments to 3 Minutes.
2. Approval of Agenda. **For Possible Action.**
3. NACO President's Report.
4. NACO Executive Director's Report.
5. Approval of Minutes of the February 24, 2023, NACO Board of Directors Meeting. **For Possible Action**
6. Update Regarding Nevada Governor Joe Lombardo's Emergency Declaration, from Severe Flooding in Thirteen Counties, Including Recovery, Mitigation and Federal Funding Efforts, Dave Fogerson, Chief of Emergency Management and Homeland Security, Nevada Division of Emergency Management and Tim Robb, Office of the Governor.
7. Update and Discussion Regarding, "Navigating a Path Forward: A Roadmap for NACO's Public Health Coordinator", Including, but Not Limited to Opioid Expenditure Reporting, County Opioid Needs Assessments, and the Fund for a Resilient Nevada.
8. Presentation and Update Regarding the Central Nevada Health District (CNHD), Shannon Ernst Director Churchill County Social Services, Dr. Antonia Capurro Administrator Central Nevada Health District, and Caleb Cage Interim Administrator Central Nevada Health District.

9. Update on NACO Bills and Other Policy Issues Affecting Counties During the 82nd Session of the Nevada Legislature. **For Possible Action**
10. Update on Planning Activities NACO's 2023 Annual Conference, hosted by Elko County.
11. Consideration and Possible Approval of the Recommended Appointment from the Nevada Association of County Human Service Administrators to The Fund for Hospital Care to Indigent Persons (IAF) Board of Directors to Serve as the Human Services Agency Representative. **For Possible Action.**
12. Approval of a NACO Resolution in Support of National County Government Month, and Direction to NACO Staff to Draft and Submit an Op-Ed to Recognize the Efforts of Nevada's Counties. **For Possible Action**
13. **Update and Possible Action.** Regarding Public Lands and Natural Resources Issues Affecting Counties Including:
 - a. Updates from the NACO Public Lands and Natural Resources Subcommittee.
14. Updates from Members from the National Association of Counties Board of Directors and Western Interstate Region (W.I.R.) Board of Directors.
15. NACO Board Member Updates.
16. Public Comment. Please Limit Comments to 3 Minutes.

Adjournment.

Members of the public who are disabled and require special accommodations or assistance at the meeting are requested to notify NACO in writing at 304 S. Minnesota Street, Carson City, NV 89703, or by calling (775) 883-7863 at least three working days prior to the meeting.

Members of the public can request copies of the supporting material for the meeting by contacting Amanda Evans at (775) 883-7863. Supporting material will be available at the NACO office and on the NACO website at: www.nvnaco.org

This agenda was posted at the following locations:

NACO Office 304 S. Minnesota Street, Carson City, NV 89703

Washoe County Admin. Building 1001 E. Ninth Street, Reno, NV 89520

Elko County Manager's Office 540 Court Street #101, Elko NV 89801

POOL/PACT 201 S. Roop Street, Carson City, NV 89701

NEVADA ASSOCIATION OF COUNTIES (NACO)

Board of Directors' Meeting
February 24, 2023, 9:30am
NACO Conference Room
304 S. Minnesota Street
Carson City, NV 89703

UNADOPTED MINUTES

Attendance: President Higbee, Vice President Hall, Past President Kirkpatrick, Clark County Commissioner Jones, Douglas County Commissioner Gardner, Elko County Commissioner Andreozzi, Elko County Commissioner Steninger, Esmeralda County Commissioner Keyes, Lyon County Commissioner Henderson, Nye County Commissioner Boskovich, Storey County Commissioner Gilman, Washoe County Commissioner Herman; Humboldt County Comptroller Gina Rackley, Nevada County Fiscal Officers Association; Douglas County District Attorney, Mark Jackson, Nevada District Attorneys Association.

AGENDA

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The meeting was called to order at 9:33 a.m.

1. **Public Comment.** None was given.
2. **Approval of Agenda.** President Higbee informed the Board that agenda item six was removed due to an emergency in the family of the presenter. The agenda was approved as amended on a motion by Commissioner Gardner with second by Commissioner Andreozzi.
3. **NACO President's Report.** President Higbee spoke about the recently held National Association of Counties (NACo) Legislative Conference in Washington DC. He noted that the event was informative and productive, discussed the meetings held with Nevada Senators and the successful discussions of NACO's federal policy positions with the Senators and their staff.
4. **NACO Executive Director's Report.** Vinson reminded the Board that Taylor Allison had taken a position with Lyon County and introduced Amy Hyne-Sutherland, the new NACO Public Health Coordinator to the Board, giving an overview of her experience and background. Amy thanked the Board for the opportunity to work with NACO, noting she is excited to serve the counties in support of building their public health capacities and infrastructure.
5. **Approval of Minutes of the January 27, 2023, NACO Board of Directors Meeting.** The minutes were approved as written on a motion by Commissioner Herman with second by President Higbee.

6. **Presentation from the Administrative Office of the Courts on Fiber Broadband Installation and Possible County Partnership, Paul Embly, Information Technology, Administrative Office of the Courts.** This item was removed from the agenda.
7. **Possible Selection of one NACO Sponsored Applicant to Attend the National Association of Counties 2023 County Leadership Training Institute in Washington, D.C.** Vinson gave the Board an overview of the institute and reminded them that NACO has traditionally paid the tuition for the attendee. He noted that past participants include former NACO President, Bob Lucey and current NACO Vice President, Commissioner Hall. He directed the Board's attention to the informational flyer included in the agenda packet and value received by the attendees of the Institute. Vinson then informed the Board that staff recommended the sponsorship of Washoe County Commissioner, Alexis Hill to the program, noting that a rural Commissioner had attended the previous year. Vice President Hall noted that she is a strong advocate for the program, expressing not only the professional, but personal growth she experienced by attending the Institute. Vinson then informed the Board that Commissioner Hill was not only interested in attending, but also available on the dates of the event. Commissioner Hill's sponsored attendance was approved on a motion by Commissioner Andreozzi with second by Vice President Hall.
8. **Discussion and Possible Approval for NACO Staff to Draft a Thank You Letter to Lander County for Re-joining (NACO), to be Signed by the NACO Board of Directors.** Vinson informed the Board that he had attended the recent meeting of the Lander County Board of Commissioners and that following his presentation the Board voted unanimously to rejoin NACO and NACo and directed the Board to the draft letter included in the packet at the request of Past President Kirkpatrick. He discussed the increased strength of NACO when all counties are members and noted that the BOCC had not yet made their appointment to the Board. Commissioner Andreozzi and Vice President Hall both expressed their pleasure at having the county rejoin the Board. President Higbee also noted that having all 17 counties as members influences Nevada's representation on the NACo Board of Directors. The letter was approved on a motion by Commissioner Gardner with second by Commissioner Henderson.
9. **Approval of NACO's Investment Reports for October, November, and December of 2022.** Vinson reminded the Board that the approval of the reports was tabled at the January meeting because of a question raised by President Elect Giomi regarding a discrepancy between the carrying value and the book value included within the reports. He informed the Board that staff had reached out to the Investment Advisor, Morton Asset Management, and directed their attention to the email response included in the agenda packet, noting that discrepancy is related to the value of the accounts being carried over vs. the actual cash value at the time of the report. He informed the Board that the account continues to be managed in accordance with the approved Investment Policy and that President Elect Giomi was satisfied with the answer to the question he posed. The investment reports were approved on a motion by Commissioner Reese with second by Commissioner Herman.
10. **Discussion and Possible Approval of a Contract to Initiate a NACO Corporate Sponsorship Program.** Vinson informed the Board that the Association remains on a strong financial footing but expressed a need to diversify revenue streams to increase the Association's capacity to support Nevada's counties. He explained that he had reached out to his colleagues across the country and they all expressed interest in doing similar expansion efforts. He directed the Board's attention to the contract included in the agenda packet and noted that the CSAC Finance Corporation had developed programs for other

State Associations of Counties. He informed the Board that the Utah Association had added \$300,000 of additional revenue in their first year of working with CSAC and that number equates to approximately 75% of NACO's current dues revenue. Vinson also discussed his vision to revise the current strategy of non-dues revenue for expansion of revenues associated with National programs and the current Associate Membership program. He noted that if approved, the contract would not go into effect until July 1, because he would not be able to direct enough of his attention to the effort until the current Legislative Session concluded. Vinson also discussed concerns members of the Board had brought forth with potential conflicts, noting that it is his job to protect Commissioners from those issues and that he will ensure that policies and procedures are in place to prevent any conflicts, should they arise. Commissioner Andreozzi noted that there is strength in numbers and great value in the ability to expand the services that NACO provides to counties. He also discussed the value in building relationships with stakeholders throughout the State and expressed support for the endeavor. Vice President Hall agreed with Commissioner Andreozzi's statements and President Higbee noted the potential for economic development within the counties based on increased stakeholder engagement. Execution of the contract was approved on a motion by Vice President Hall with second by Commissioner Gibson.

11. **Discussion and Possible Approval of the Re-appointment of Two of NACO Appointees to the Committee on Local Government Finance.** Vinson gave the Board an overview of the Committee and its duties, noting the importance of counties having a voice on the Committee. He reminded the Board that the Association has three appointments to the Committee and that they had recently appointed Washoe County CFO Abbe Yacoben to replace the retired Christine Vuleitch on the Committee. Vinson stated that staff recommended the reappointment of Clark County CFO Jessica Colvin and Humboldt County CFO Gina Rackley to the Committee. He noted that both had done a fantastic job representing counties during their tenure and that is important to have both Urban and Rural representation. Humboldt County Manager, Dave Mendiola commented on the fantastic choice the Board had made in placing Ms. Rackley on the Committee. The reappointment of Ms. Colvin and Ms. Rackley was unanimously approved on a motion by Vice President Hall with second by Commissioner Gibson.
12. **Update on NACO Bills and Other Policy Issues Affecting Counties During the 82nd Session of the Nevada Legislature.** Vinson gave an overview of how the Session is progressing, noting that Board action was not currently necessary because of the engagement and monitoring of bills by the Legislative Subcommittee. He informed the Board that there was positive news on all of the NACO sponsored legislation and turned the item over to Jennifer for more in-depth information. Jennifer began with an update on the NACO bills, she informed the Board that AB47 regarding OHV access had been heard in Assembly Government Affairs, SB20 & SB21 regarding filling vacancies on BOCCs and the revision of population thresholds for certain classifications, were heard in Senate Government affairs during the week; and with SB22 regarding the publication of public notices set to be heard the following week that all NACO sponsored legislation would have received a committee hearing. Commissioner Gardner inquired about the ability to increase the population thresholds in SB21, that was is currently proposed is not quite a large enough increase suggesting possibly increasing it to 60K. Vinson clarified that the proposed increase included in the bill is from 45K to 52K, noting that while the initial proposal had been to increase the threshold to 60K, LCB had noted that there were issues with that proposed threshold that would result in constitutionality and legal precedent issues. He then noted that there is nothing within the current laws that would affect what counties are already doing with the increase from 45K to 52K. Commissioner Gilman expressed concern

with SB81, which would make regional changes affecting Carson City, Douglas, Lyon, Storey, and Washoe Counties. Past President Kirkpatrick expressed concern with language in AB213 regarding county planning and Vinson stated that the Bill had only been recently introduced and that staff will be reviewing the language, also noting that the sponsor had reached out regarding the Bill. He also noted that the Legislature should not be involved with local government planning decisions.

13. Update and Possible Action. Regarding Public Lands and Natural Resources Issues Affecting Counties Including:

- a. **Updates from the NACO Public Lands and Natural Resources Subcommittee.** Chair Hall informed the Board that the Subcommittee's discussion the previous day had included noxious weeds and invasive species and the proposed expansion of the Nellis Air Force base. Jacob also informed the Board that the presentation given by the Department of Agriculture on noxious weeds and invasive species included the need for coordination across jurisdictions. He informed the Board that a discussion had occurred regarding the opposition of AB102 regarding the prohibition of competitions that include the taking of certain animals. Jacob also discussed the submission of comment letters and gave an overview of standing items on the Committee's agenda. President Higbee also discussed the status of proposed federal legislation regarding RS2477 road designations.
- b. **Possible Approval of NACO Comment Letter to Bureau of Land Management, Regarding Solar Energy Programmatic Environmental Impact Statement (PEIS).** Jacob directed the Board's attention to the draft included in the agenda packet, noting that letters had been received from some counties and other organizations, and that the proposed comments by NACO align with those made by others. Following an overview of the letter, the submission of comments was approved on a motion by Commissioner Herman with second by Commissioner Reese.

14. Updates from Members on the National Association of Counties Board, Western Interstate Region Board, and Individual Counties. Members of the Board gave updates on activities within their counties.

15. Public Comment. None was given.

The meeting was adjourned at 11:00 a.m.

NEVADA ASSOCIATION OF COUNTIES (NACO)

NAVIGATING A PATH FORWARD

A Roadmap for NACO's Public Health Coordinator

2022 - 2023



BRIDGING LOCAL NEEDS TO STATE/FEDERAL FRAMEWORKS

In December 2021, the Bipartisan Policy Center published [Public Health Forward: Modernizing the U.S. Public Health System](#), a five-year roadmap for the U.S. public health system. *Public Health Forward* defines a vision and framework for health in the 21st century and provides a practical, prioritized, bipartisan set of actions for policymakers and public health officials.²

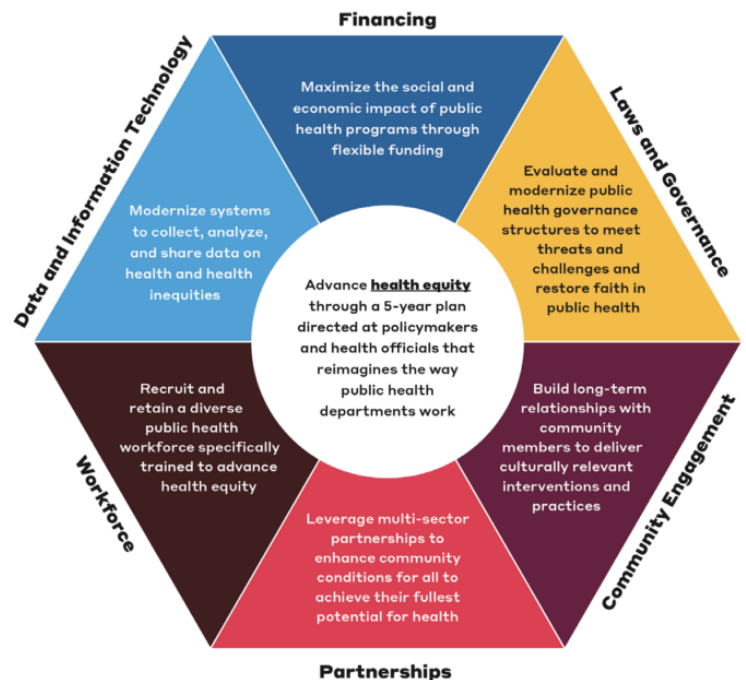
The Institute of Medicine's (IOM) 1988 report on *The Future of Public Health* defined the mission of public health in the U.S. to be "the fulfillment of society's interest in assuring the conditions in which people can be healthy"¹

STARTING A CONVERSATION

"What is the appetite for various levels of public health infrastructure in Nevada's counties?"

The NACO Public Health Coordinator's role is to consult with county governments and community stakeholders to:

1. **Survey existing public health programs and services offered in Nevada's counties to develop a public health narrative and determine if opportunities exist to increase, restructure, or improve services.** (*Beginning April 2022*)
2. **Identify successes and gaps in public and behavioral health programs, specifically those related to COVID and opioid recovery.** (*Beginning March 2022*)
3. **Analyze local, state, and national data to identify recommendations for streamlining public health services or create new public and behavioral health programs.** (*Ongoing through June 2023*)
4. **Developing formal proposal(s) for improving, restructuring, or adding new public and behavioral health programs.** (*Ongoing through June 2023*)



NACO's Public Health Coordinator will coordinate with counties and community stakeholders to identify areas to align with *Public Health Forward*.

For more information, contact:

Amy Hyne-Sutherland

Public Health Coordinator

Nevada Association of Counties

Email: ahynesutherland@nvnaco.org

Direct Phone: (775) 883-7867

¹ Institute of Medicine (IOM). 1988. *The Future of Public Health*. Washington, DC: The National Academies Press. <https://doi.org/10.17226/1091>.

² Bipartisan Policy Center (BPC). 2021. *Public Health Forward: Modernizing the US Public Health System*. <https://bipartisanpolicy.org/report/public-health-forward>



CENTRAL NEVADA
HEALTH DISTRICT

Central Nevada Health District Overview

Nevada Association of Counties Board of Directors

March 31, 2023

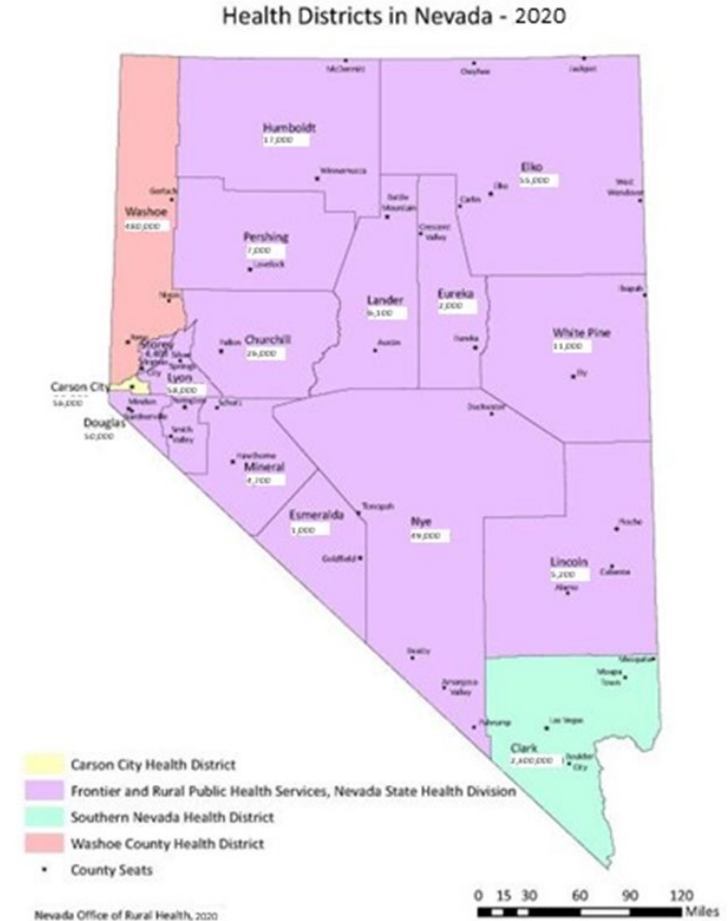
Dr. Antonina Capurro, Administrator

Shannon Ernst, Churchill County Social Services Director and CNHD Board Member

Caleb Cage, CNHD Interim Administrator and Arc Dome Strategies Principle

Challenges in Nevada Public Health

- Lack of health districts in Nevada
- Diverse community needs
- Geography of Nevada
- Funding based on population to support Public Health
- Capacity in communities to provide services in rural communities
- Workforce to provide necessary services

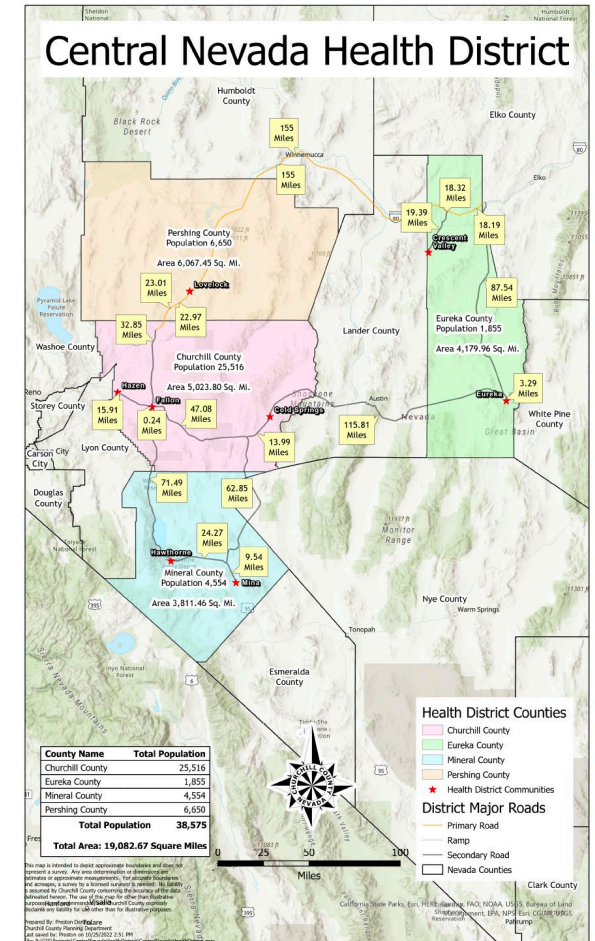


The Opportunity: Creating CNHD

- Lessons Learned from COVID-19.
- Ensuring the health of the largest number of people.
- Maximizing the use of available resources.
- Creating a health district maximizes the use of everyone's resources, by:
 - Improving capacity of existing agencies to address a wider scope of public health problems including communicable disease control.
 - Increasing community input in the development and delivery of public health services.
 - Improving public health preparedness and response through enhanced coordination of services in the area.
 - Developing additional services provided by larger health departments in Nevada.

The Solution: Establishing CNHD

- Establishing CNHD as a solution to address Nevada's public health challenges as revealed by the pandemic.
- Historic opportunity:
 - First rural public health district in Nevada.
 - First multi-county public health district in Nevada.
- Leveraging current local capacities across a rural region.
- Increasing local investment in Nevada's rural public health.
- Increasing partnership with state public health providers.



CNHD Goals

- Build sustainable resources through partnership: Hospitals, Coalitions, State, Tribes, and anyone that is willing to come to the table for the common goals.
- Reduce duplication in services: Identify gaps and barriers in services to develop strategies to fill the need, but not alone, but with partners.
- Engagement: Engage community members to identify needs, community desires and learn their perspective to increase buy in and meet each communities desired outcomes.
- Be flexible: Things change, so must be able to adapt.

Timeline: January 2022—May 2022

- January 2022: Formation of committee of partnering communities in the Central Nevada Health District.
- February 2022: Engagement with DPBH leaders and discussed strategies for development.
- March 2022: Presentation to the State Board of Health on proposed project.
- April 2022: Development of proposed organizational chart, budget, and mission, vision, and values.
- May 2022: Letter to the Governor requesting approval of CNHD and removing partner counties from assessment payment requirements and began drafting county ordinances for formal creation.

Timeline: June 2022—February 2023

- June 2022: Received response from the letter to the Governor of support and referred to August 2022 IFC and confirmed with the DPBH that are intent was to move forward.
- July 2022: Completed budget for the health district
- August 2022: Presented IFC a request to assume Environmental Health and 441A services and was approved. Received funding to support construction of CNHD.
- November 2022: Started BCC hearing process for ordinance adoption.
- December 2022: Received approval from State Board of Health to form the CNHD, and first Board meeting held.
- January-February 2023: Work to establish CNHD ongoing.
- February 2023: SB118 passed by Senate – removal of Adjacent.
- March 20, 2023: First CNHD Administrator onboarded.
- July 1, 2023: CNHD fully funded and operational.

Priorities

- Establishment of offices in each of the four counties
 - Increase access for services including: Community Health Nursing, Environmental Health and Public Health Preparedness
 - Develop permitting schedules
 - Notification to all permit holders of authority change
- Online data system for team and community members
- Approval of Clinical and Environmental Fees and policies
- Transfer of health permits from DPBH to CNHD
- Implement marketing plan



CENTRAL NEVADA
HEALTH DISTRICT

QUESTIONS?

SAVE THE DATE!

2023 Annual Conference September 26-28



Mark your calendars and plan to join NACO and our host, Elko County for the 2023 Annual Conference!

Traditional Conference Schedule

Tuesday, September 26th

Plan to arrive in Elko for afternoon educational sessions and the Annual President's Reception to celebrate our 2023 NACO President and Lincoln County Commissioner, Varlin Higbee.

Wednesday, September 27th

The day will begin with the Annual General Membership meeting for Commissioners and an education session for conference attendees. We will also have the General Session with an engaging Keynote speaker and afternoon educational sessions. Attend the Annual Banquet, to see who will be given the Participatory Democracy Award and who will be inducted into the NACO Honor Roll. Catered by the world renowned Star, this Basque feast is not to be missed.

Thursday, September 28th

The conference will wrap up mid-day following additional workshops, and one final chance to mingle with your fellow county officials and staff.

NACO and Elko County staff are working hard to bring you another amazing NACO conference, with informative and enjoyable tours, a President's Reception in an unforgettable venue, dynamic educational sessions, networking and social opportunities throughout the conference.

Attendee registration is expected to open in June and sponsor information will be released in April.

We look forward to seeing you this September in Elko County!

For questions or additional information please contact Amanda at aberg@nvnaco.org or 775-883-7863

2023 NACO Annual Conference September 26-28

Hosted by:



Agenda Item 11



Nevada Association of County
Human Services Administrators

March 14, 2023

To whom it may concern;

The Nevada Association of County Human Service Administrators would like to recommend Shayla Holmes, Lyon County Human Services Director, be appointed to replace Tim Burch, Clark County Social Service Director to serve as representative on the NACO Fund for Accident Care to Indigent Persons Board. Second recommendation would be Amber Howell, Washoe County Human Services Director and third recommendation would be Mary Jane Ostrander, Carson City Human Services Division Manager

Sincerely,

KarynSmith

Nye County Human Services Director and Public Guardian

Co-Chair, NACHSA

Resolution

of the Nevada Association of Counties

23-01

A RESOLUTION IN SUPPORT OF NATIONAL COUNTY GOVERNMENT MONTH

WHEREAS, the nation's 3,069 counties serving more than 330 million Americans provide essential services to create healthy, safe and vibrant communities; and

WHEREAS, counties fulfill a vast range of responsibilities and deliver services that touch nearly every aspect of our residents' lives; and

WHEREAS, the Nevada Association of Counties and all counties take pride in our responsibility to protect and enhance the health, wellbeing and safety of our residents in efficient and cost-effective ways; and

WHEREAS, under the leadership of the National Association of Counties President Denise Winfrey, NACo is highlighting how "Counties RISE!" demonstrating exemplary Resiliency, Inclusion, Solvency, and Empowerment; and

WHEREAS, each year since 1991 the National Association of Counties has encouraged counties across the country to elevate awareness of county responsibilities, programs, and services; and

WHEREAS, the Nevada Association of Counties' membership is comprised of all seventeen Nevada County Governments, and believes that county government, being closest to the people, has the best opportunity to make positive change and lead our communities into the future.

NOW, THEREFORE, we, the Nevada Association of Counties, do hereby proclaim April 2023, as "**NATIONAL COUNTY GOVERNMENT MONTH**" **In all Nevada counties** and encourage all county officials, employees, schools, and residents to participate in county government celebration activities.

PASSED, APPROVED AND ADOPTED this 31st day of March, 2023 by the Board of Directors of the Nevada Association of Counties.

Attests:

/ _____
Varlin Higbee
President

/ _____
Vinson W. Guthreau
Executive Director